#### Help! I'm an Accidental Government Information Librarian

presents

### Fugitive hunters

Community-Based
Digital Collection Development
of
Born-Digital
Government Information

with James A. Jacobs and James R. Jacobs

#### Part 1

Introduction, background, terms, scale, focus

Notes, links, slides, etc. on FGI FreeGovInfo.info/fugitives

#### Born-Digital U.S. Federal Government Information: Preservation and Access

 You can find links to the forum, the report, my speaker notes and more at freegovinfo.info/fugitives

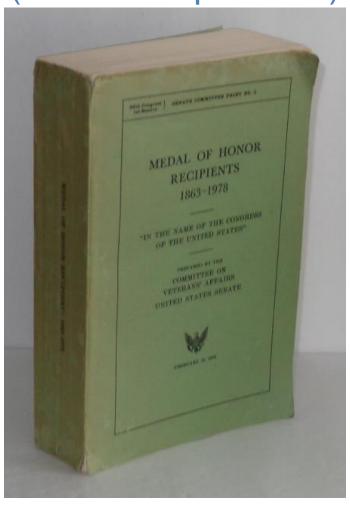
# What is a Fugitive?

Any "document" that, according to the <u>44</u> <u>USC</u> definition, *should* be part of the depository system, but that is not in the system.

Government Document: "Informational matter" published at Government expense or as required by law

# Example

(not a new problem)



a "Committee Print"

# Why a Fugitive?

- Administrative errors (GPO)
- Agency non-compliance with requirements (desktop publishing)
- Agencies publish with private sector and place publication under copyright (privatization)
- Agencies use a Title 44 exemption for publications "which must necessarily be sold in order to be self-sustaining"
- Agencies distribute information via agency web sites without notifying the FDLP

From: DiMario, Michael F. <u>Prepared Statement of Public Printer Before The Subcommittee On Legislative Branch Appropriations Committee On Appropriations</u> U.S. Senate On Appropriations Estimates For Fiscal Year 1998. (Jun. 5, 1997)

# Examples

from DiMario (1997)

- Scientific and technical documents (70% of tech docs: 55,000 in 1996)
- Journal of the National Cancer Institute (Oxford University Press)
- Court decisions
- Federal Election Commission financial disclosure statements
- CRS reports

# Examples from Bower (1989)

- Air quality benefits of alternative fuels.
- Greenhouse effect, sea level rise and coastal wetlands.
- Reagan administration regulatory achievements
- A Report to the Secretary on the homeless and emergency shelters
- Report, Task Force on Women in the Military.

Bower, Cynthia <u>Federal Fugitives</u>, <u>DND</u>, <u>and other Aberrants</u>: <u>a Cosmology</u>. *DttP* v17 n3 (Sep 1989).

# Not a new problem. Past Strategies.

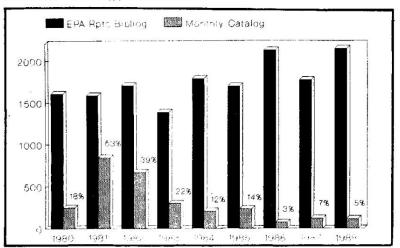
- Institutional. The Library of Congress ran a service called DocEx from 1946-2004. Libraries could subscribe to this service and receive fugitives tracked down in D.C. (See <u>Thomas Shaw,1966</u>)
- Technical. GPO microfiches copies of documents printed elsewhere.
- Individual. Librarians captured fugitives by scouring agency newsletters and press releases and local newspapers and by cultivating agency contacts.
- Legal. Attempts to revise Title 44



#### Cynthia Bower study

- "No one knows"
- fugitive documents outnumber depository documents by an average ratio of eight to one
- 43% of docs in American Statistics Index

Figure 3. Comparison of EPA Reports Cited in EPA Publications Bibliography With Those Cited in the Monthly Catalog, 1980-1988

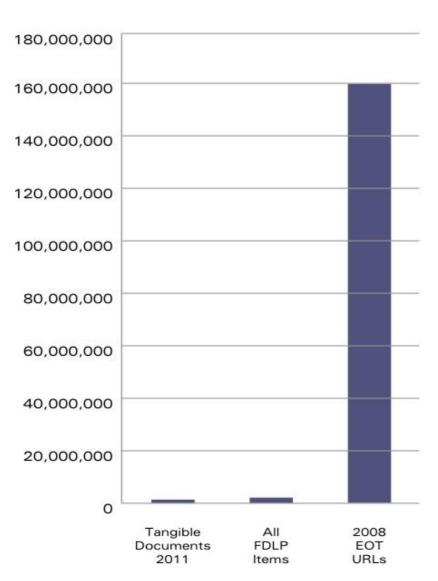


# Scope

- About 50% of the universe of Federal printing
- 78% of NIH's publications

Baldwin, Gil. <u>Fugitive Documents - On the Loose or On the Run</u>. *Administrative Notes* Vol. 24, no. 10 (August 15, 2003)

# Scope



### What is in FDsys?

- Congress. More than half of the <u>FDsys</u>
   <u>Collections</u> are explicitly Congressional
- Courts. Opinions of some, but not all, federal appellate, district, and bankruptcy courts, dating back to 2004
- Executive. Big gaps. (Apparently only 56 of 246 "government authors" in Fdsys are agencies)

### Summary

- "Fugitives" are not a new problem.
- The number of fugitives is very, very large.
- The information content of fugitives is important
- There is no fool-proof strategy/solution to the fugitive problem, yet.

#### So...

In absence of a universal solution, every library can contribute to a loosely-coupled, decentralized strategy/solution.

1. "Page" vs. "Title" vs. "File"

Example: Keystone XL Pipeline Project <u>Final Supplemental</u> <u>Environmental Impact Statement</u> (SEIS)



1. "Page" vs. "Title" vs. "File"

To preserve this "Page," you would need to preserve 13 Files (URLs).

- The HTML file that is this page at its URL, plus the other files that comprise the contents of this page:
  - 7 images files
  - 3 javascript files
  - 2 css style sheet files



1. "Page" vs. "Title" vs. "File"

To preserve this "Title," you would need to preserve

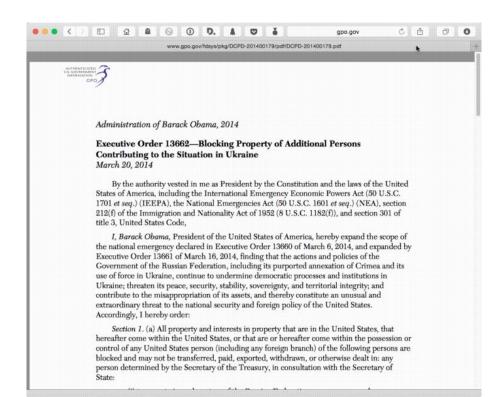
• 94 PDF files that comprise all the 11 volumes and all the parts of the Environmental Impact Statement.



2. Which version, edition, or copy?

Example: Executive Order 13662 (Blocking Property of Additional Persons Contributing to the Situation in Ukraine)

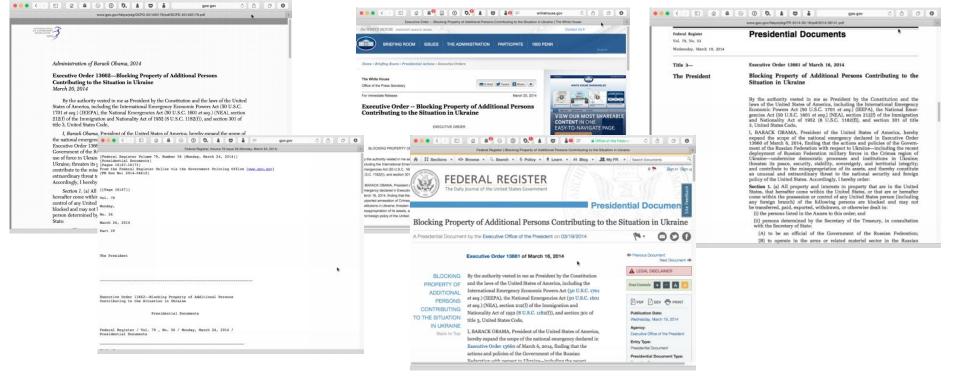
The GPO Authenticated version:



2. Which version, edition, or copy?

Example: Executive Order 13662 (Blocking Property of Additional Persons Contributing to the Situation in Ukraine)

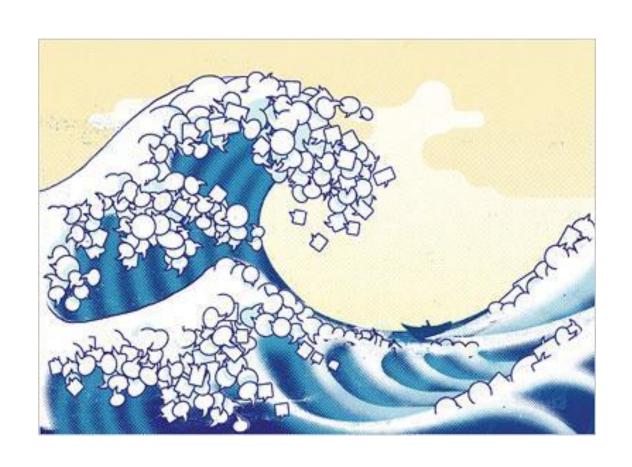
 A total of ten different URLs have (apparently) the same information and metadata about the content.



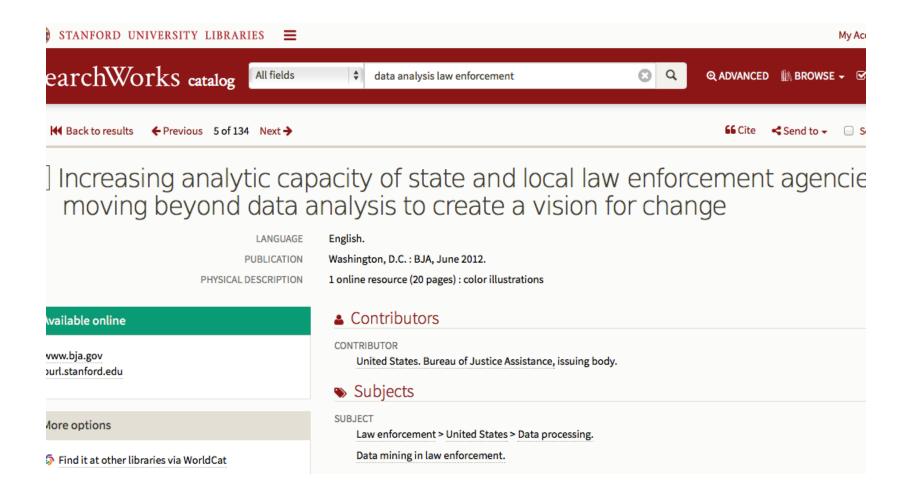
3. dot-gov, dot-mil, or beyond...?



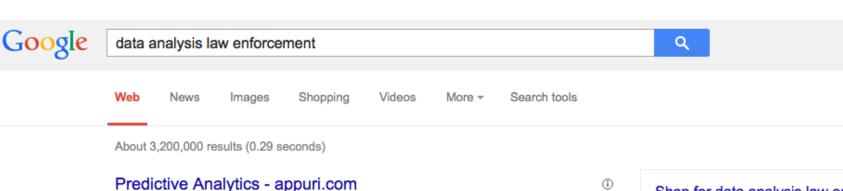
### ABCs of Fugitive hunting



#### Needles...



#### ...or Haystacks



#### Police Chief Magazine - View Article

Try a 30-day Free Trial to stop losing your SaaS customers

Ad www.appuri.com/ -

www.policechiefmagazine.org/magazine/index.cfm?fuseaction... 
Connecting the Dots: Data Mining and Predictive Analytics in Law Enforcement and Intelligence Analysis. Colleen McCue, Ph.D., Program Manager, Crime ...

#### Data Analysis Tools: Law Enforcement - Bureau of Justice ...

www.bjs.gov/index.cfm?ty=datp&tid=7 ▼ Bureau of Justice Statistics ▼ Nov 26, 2013 - Data Analysis Tools: Law Enforcement. Most of the spreadsheet files are in .csv format which can be easily read by most spreadsheet and ...

#### How 'Big Data' is helping law enforcement - PoliceOne

www.policeone.com/police.../Data.../6396543-How-Big-Data-... ▼ Police One ▼ Aug 20, 2013 - Police agencies are using Big Data to make connections and detect patterns ... IBM supercomputers help law enforcement gather, analyze, and ...

#### Shop for data analysis law enfo Google



Predictive Analytics: Click, Buy, Lie... \$16.39 - Barnes & No Always Ships Free or

#### Ads (i)

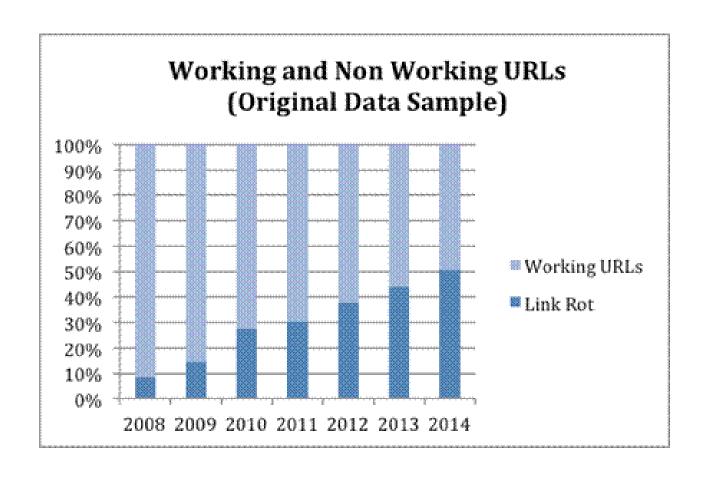
#### Excel Data Analysis www.tableausoftware.com/Excel

3.7 \*\*\* advertiser rating
Visualize Your Excel Data for More
Analysis & Insights. Free Trial!

#### Data Analytics Tools

www.teradata.com/DataDriven.▼

#### Link rot



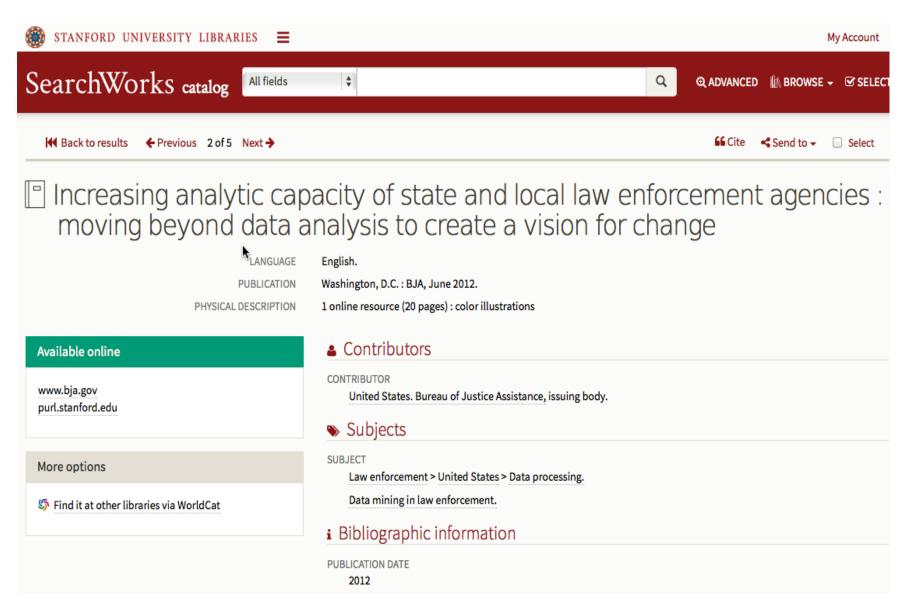
2014 Link Rot Report, Chesapeake Digital Preservation Group. http://bit.ly/2014-link-rot-report

#### Drops, oceans & reservoirs



#### **EEMs**

- Everyday Electronic Materials
- Serendipitous fugitive collection
- Currently tracking 8 agencies (from lostdocs.freegovinfo.info) (HT Laura Lind!)
- Collecting the Web 1 drop at a time!
- CNI report on EEMs bit.ly/cni-eems



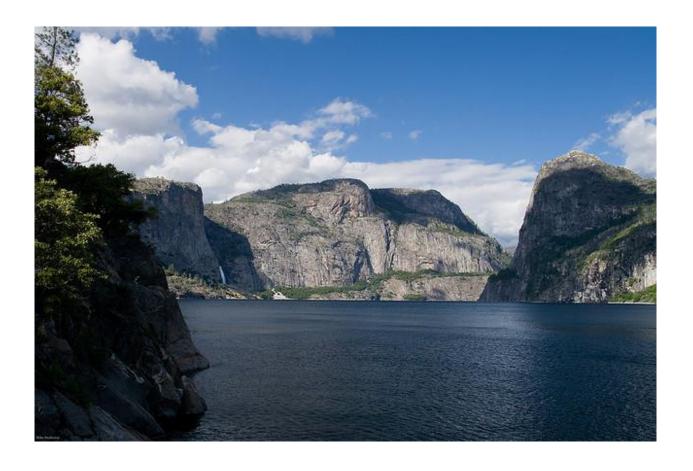
http://searchworks.stanford.edu/view/10355660

#### Harvesting the ocean

Harvesting Websites since 2007 with Archive-it:

- Fugitive agency sites (GAO, EPA, NACA/NASA, Sourcebook of Criminal Justice Statistics, NOAA Deepwater Horizon Archive, Keystone EIS, FRUS, NBII etc)
- FOIA reading rooms and FOIA'd documents
- CRS Reports
- https://archive-it.org/organizations/159

#### Creating FDLP reservoirs



Flickr photo by Black.Dots. CC BY-NC-ND 2.0. http://bit.ly/hetchhetchy-reservoir

#### Creating FDLP reservoirs (II)

#### Things everyone can/should do:

- Keep track of your favorite agency's publications/data. Make sure those urls are in WayBack Machine!
- Submit fugitives to GPO's lostdocs form (and lostdocs.freegovinfo.info!)
- Save documents to local Web servers and/or upload to the Internet Archive ("seeding the cloud")
- Build Web-harvested collections that your local community wants/needs
- Join the "Everyday Electronic Materials" Zotero group and help us test out a newer, faster, more automatic fugitive document workflow!! (zotero.org/groups/everyday\_electronic\_materials)
- #FDLP IRC Channel to discuss fugitives and digital collection development

This is YOUR FDLP. Participate!!

### Colophon

- "...let us save what remains: not by vaults and locks which fence them from the public eye and use in consigning them to the waste of time, but by such a multiplication of copies, as shall place them beyond the reach of accident."
- Thomas Jefferson, February 18, 1791